

Message Text

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S E C R E T SECTION 1 OF 2 USNATO 1688

E.O. 11652: GDS, 12-31-82

TAGS: MCAP, NATO

SUBJECT: NATO FORCE PROPOSALS/GOALS-FRG

REF: USNATO 1040

IS HAS ISSUED REVISED TEXT FOR DRAFT COUNTRY CHAPTER ON GERMAN
1975-1980 DRAFT FORCE GOALS (DRC/WP(74)1-REFTEL). SIGNIFICANT
REVISIONS ARE CITED BELOW:

A. INSERT FOLLOWING BETWEEN PARAS 3 AND 4.

BEGIN TEXT.

THE MILITARY COMMITTEE HAS STATED THAT IT IS SATISFIED
THAT ITS FORCE PROPOSALS FOR 1975-1980 ARE COMPATIBLE WITH THE
MINISTERIAL GUIDANCE, FULLY REFLECT THE THRUST OF AD70 AND
THE BASIC ISSUES, PROPERLY REFLECT THE MINIMUM REQUIREMENTS
FOR MAJOR NATO COMMANDERS TO EXECUTE THEIR MISSION, INCLUDE
PROPOSALS DESIGNED TO OFFSET THE CRITICAL DEFICIENCIES PRE-
VIOUSLY IDENTIFIED IN COUNTRY FORCE PLANS, AND OFFER A CONSI-
DERABLE CHALLENGE TO NATIONS.

IN ACCORDANCE WITH THE PROCEDURE (ANNEX 1 TO DPC/D(71)10,
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19 MAY 71), THE DEFENCE REVIEW COMMITTEE HAS EXAMINED THE
MILITARY COMMITTEE'S FORCE PROPOSALS ON BEHALF OF THE DEFENCE
PLANNING COMMITTEE. ANALYSES OF THE NON-MILITARY IMPLICATIONS
OF THE FORCE PROPOSALS AND THEIR POLITICAL, FINANCIAL AND

ECONOMIC FEASIBILITY SUMMARISED BELOW LEAD THE DEFENCE REVIEW COMMITTEE TO RECOMMEND CERTAIN AMENDMENTS AND MODIFICATIONS BEARING IN MIND THAT IN DEVELOPING FORCE GOALS, IT SHOULD NOT BE THE AIM TO TAILOR MILITARY PROPOSALS TO A SIMPLE PROJECTION OF KNOWN COUNTRY PLANS; THE GOALS SHOULD STRIKE A BALANCE BETWEEN MILITARY REQUIREMENTS, AVAILABLE RESOURCES AND POLITICAL CONSIDERATIONS. THEY SHOULD REPRESENT A DESIRABLE OBJECTIVE OF CO-ORDINATED NATO FORCE PLANNING AND PRESENT GERMANY WITH A REASONABLE CHALLENGE IN THE ALLOCATION AND EFFECTIVE APPLICATION OF RESOURCES (ANNEX 1 TO DPC/D(71)10, PARAGRAPH 22). END TEXT.

B. REPLACE PARA 6 WITH FOLLOWING:

BEGIN TEXT.

THE NEW FORCE PROPOSALS AIM AT IMPROVEMENTS IN THE FIELD OF COMMAND AND CONTROL COMMUNICATIONS, ANTI-ARMOUR, LOW LEVEL AIR-DEFENCE, NBC DEFENCE AND ELECTRONIC WARFARE CAPABILITIES; REPLACEMENT OF BATTLE TANKS, HONEST JOHN MISSILES AND ARMoured RECONNAISSANCE VEHICLES; PROVISION OF ADDITIONAL UNITS; MAINTENANCE OF MANNING, TRAINING AND STOCK LEVELS AND RAPID BARRIER EMPLACEMENT. A NUMBER OF THESE MEASURES ARE ALREADY IN NATIONAL PLANS (15 OUR OF 31 NEW FORCE PROPOSALS). END TEXT.

C. REPLACE LAST SENTENCE OF PARA 16 WITH QUOTE: IN THE FIELD OF ELECTRONIC WARFARE THE PHANTOM F-4F AND RF-4E WILL BE EQUIPPED WITH ACTIVE AND PASSIVE ECM EQUIPMENT AND IN ADDITION THE REMAINING F-104G AIRCRAFT WILL BE FITTED WITH ACTIVE ECM. END QUOTE.

D. DELETE PROPOSAL COMPLETION DATES IN PARAS 17B, 17D, AND 17F; CHANGE DM 94 MILLION (PARA 17C) TO DM 76 MILLION.

E. FOLLOWING TEXT REPLACES PARAS 20-26:

BEGIN TEXT.

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ADDITIONAL EXPENDITURE REQUIRED TO COVER THE FORCE PROPOSALS

TENTATIVE ESTIMATES OF THE COST OF THE FORCE PROPOSALS WHICH ARE ADDITIONAL TO CURRENT COUNTRY FORCE PLANS, ADD UP TO SOME DM. 10,000 MILLION, SOME 5 PERCENT MORE THAN THE LEVEL OF EXPENDITURE INDICATED IN LINE IIA OF THE TABLE ABOVE. THIS SUM DOES NOT, HOWEVER, COVER THE FORCE PROPOSALS WHICH COULD NOT BE COSTED BECAUSE OF THE NATURE OF THE PROPOSAL OR UNAVAILABILITY OF COST DATA. HOWEVER, THESE PROPOSALS CONCERN MAINLY RESEARCH PROJECTS AND MODIFICATIONS OF THE SERVICING OR OPERATIONS OF EQUIPMENT.

THE FEASIBILITY OF THE FORCE PROPOSALS

NONE OF THE FORCE PROPOSALS HAVE BEEN REJECTED BY THE GERMAN AUTHORITIES ON ECONOMIC OR FINANCIAL GROUNDS. THEY HAVE BEEN ACCEPTED AS ECONOMICALLY FEASIBLE AND AS PRESENTING A REASONABLE CHALLENGE WHEN DRAWING UP FORCE AND FINANCIAL PLANS FOR THE YEARS 1975-1980. THE FULL IMPLEMENTATION OF THE COSTED FORCE PROPOSALS ON THE ASSUMPTIONS MADE ABOVE IMPLY A YEARLY RATE OF INCREASE OF TOTAL EXPENDITURE OF THE ORDER OF 3 PERCENT. A GNP GROWTH RATE OF 5 PERCENT YEARLY FOR 1975-1980 WAS PROJECTED, PRIOR TO THE OIL CRISIS, BY THE OECD(1). ASSUMING A LOWER RATE OF GROWTH (2) THE FULL IMPLEMENTATION OF THE FORCE PROPOSALS WOULD NOT SEEM TO REQUIRE ANY SIGNIFICANT CHANGE IN THE SHARE OF GNP, 3.9 PERCENT IN 1973, TAKEN BY DEFENCE AND IS IN ACCORD WITH THE MINIMUM RESOURCE GUIDANCE GIVEN BY MINISTERS IN JUNE 1973(3).

IV. RESULTS OF THE MULTILATERAL EXAMINATION BY THE DRC

DURING THE COURSE OF THE MULTILATERAL EXAMINATION OF THE FORCE PROPOSALS FOR GERMANY, THE DEFENCE REVIEW COMMITTEE HAS FOUND GROUNDS FOR RECOMMENDING THE DELETION OR VARIATION OF CERTAIN PROPOSALS. THESE ARE DISCUSSED BELOW:

(1) "EXPENDITURE TRENDS IN OECD COUNTRIES 1970-80" JULY 1972

(2) SEE LINE II (B) OF TABLE ABOVE

(3) DPC/D(73)8

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PROPOSAL 1LO1N: THE COMMITTEE NOTED THE STATEMENT BY THE GERMAN AUTHORITIES THAT AS A PROVISIONAL MEASURE HOME DEFENCE GROUP 13 WILL BE PLACED UNDER OPERATIONAL CONTROL OF COM-LANDJUT AT DECLARATION OF SIMPLE ALERT. GERMANY ACCEPTS AS A REASONABLE CHALLENGE THE PROVISION OF A BRIGADE-SIZE UNIT BY 1980. THEREFORE THE COMMITTEE HAS ADOPTED PART (A) AND HAS DELETED PART (B) OF THE PROPOSAL IN VIEW OF THE ACCEPTANCE BY GERMANY OF A GOAL TO PROVIDE 3 CATEGORY A-1 BRIGADES (SEE SERIAL 1L27 BELOW).

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PROPOSAL 1L08: THE COMMITTEE HAS CHANGED THE WORDING OF THE PROPOSAL TO READ 'ANTI-TANK HELICOPTER UNITS' INSTEAD OF 'ATTACK HELICOPTER UNITS'.

PROPOSAL 1L19: THE COMMITTEE HAS DELETED THIS PROPOSAL, BECAUSE THERE WILL BE NO AIRBORNE DIVISIONS IN THE NEW FORCE STRUCTURE OF THE GERMAN ARMS.

PROPOSAL 1L22: THE COMMITTEE HAS ACCEPTED THE GERMAN SUGGESTION THAT THE RELATIVE IMPORTANCE OF THIS PROPOSAL IS LOWER THAN THAT OF MOST OF THE OTHER PROPOSALS AND HAS CHANGED PRIORITY I INTO PRIORITY III.

PROPOSAL 1L27: THE COMMITTEE NOTED THAT STATEMENT BY THE GERMAN AUTHORITIES THAT AS A RESULT OF THE NEW FORCE STRUCTURE THERE WILL BE THREE ADDITIONAL BRIGADES IN CATEGORY A-1 IN THE GERMANY ARMY. THE DRAFT FORCE GOAL IS AMENDED ACCORDINGLY

FROM CATEGORY C-3 TO A-1.

PROPOSAL 1L31: THE COMMITTEE HAS DELETED THIS PROPOSAL IN VIEW OF THE NEW FORCE STRUCTURE OF THE GERMAN ARMS,

PROPOSAL 1MO3N-PART (B): THE GERMAN AUTHORITIES HAVE STATED
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THAT BEFORE THE NEW TYPE GUIDED MISSILE FAST PATROL BOATS CAN BECOME FULLY OPERATIONAL IT WILL BE NECESSARY TO CARRY OUT EXTENSIVE TRIALS WHICH WOULD PRECLUDE THE TIME SCALES INCLUDED IN THE PROPOSAL BEING MET. THE COMMITTEE HAS THEREFORE AMENDED THE PROPOSAL BY ELIMINATING THE DATE OF ENTRY INTO SERVICE.

PROPOSAL 1MO4N: THE GERMAN AUTHORITIES HAVE ACCEPTED AS A REASONABLE CHALLENGE TO REPLACE THE FLETCHER AND KOLN CLASS DESTROYERS WITH 12 GUIDED MISSILE FRIGATES, BUT FOR TECHNICAL REASONS THEY COULD NOT FORESEE THE POSSIBILITY OF THE NEW SHIPS ENTERING SERVICE ON THE DATES PROPOSED, ALTHOUGH THEY COULD ACCEPT THAT CONSTRUCTION COULD BEGIN IN THE PERIOD UNDER CONSIDERATION. THE COMMITTEE HAS THEREFORE AMENDED THIS PROPOSAL. THE COMMITTEE HAS ALSO AMPLIFIED THE PROPOSAL IN THE LIGHT OF THE DISCUSSION TO TAKE ACCOUNT OF THE FACT THAT

THE EXISTING FLETCHER AND LOKN CLASS SHIPS SHOULD REMAIN IN SERVICE UNTIL REPLACED.

PROPOSAL 1MO7N: THE COMMITTEE RECOGNISED THE PRIMARY IMPORTANCE OF THE PROVISION OF WAR RESERVE STOCKS OF 30 COMBAT DAYS AND AGREED WITH THE SUGGESTION OF THE GERMAN AUTHORITIES TO DELETE REFERENCE IN THE PROPOSAL TO STOCKS BEYOND THAT LEVEL IN VIEW OF THE HIGH COST INVOLVED.

PROPOSAL 1MO9: THIS PROPOSAL HAS NOT BEEN ACCEPTED BY THE GERMAN AUTHORITIES FOR OPERATIONAL REASONS. THEY HAVE CONCLUDED THAT THE WEAPON SYSTEM PROPOSED DOES NOT FIT THEIR CONCEPT OFFLEXIBILITY AND "HIT AND RUN" TACTICS TO BE EMPLOYED IN THE DEFENCE OF THE BALTIC STRAITS. THEY THEREFORE OFFERED A COUNTER PROPOSAL WHICH WAS TO PROVIDE 12 MISSILE EQUIPPED SHORE BASED HELICOPTERS BY THE EARLY 1980S. THIS OFFER WAS ACCEPTED BY THE MILITARY AUTHORITIES AND ENDORSED BY THE COMMITTEE. THIS PROPOSAL HAS THEREFORE BEEN SUBSTITUTED FOR THE ORIGINAL ONE RETAINING THE SAME SERIAL NUMBER.

PROPOSAL 1A01: THE GERMAN AUTHORITIES HAVE ACCEPTED THE PROVISION OF FAIR WEATHER AIR DEFENCE GUNS WITHIN THE PLANNING PERIOD BUT THEY HAVE STATED THAT FOR TECHNICAL REASONS IN THE DEVELOPMENT OF THE ROLAND II MISSILE ITS INTRODUCTION INTO UNITS COULD ONLY START TOWARDS THE END OF THE PERIOD.

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THE COMMITTEE AGREED TO REWORD THE PROPOSAL ACCORDINGLY.

PROPOSAL 1AO2: THE GERMAN AUTHORITIES INTEND TO IMPLEMENT THIS PROPOSAL THROUGH THE INTRODUCTION OF THE FOLAND II MISSILE SYSTEM. SINCE THE SAME PROBLEMS OF TIMING APPLY AS UNDER 1A01 ABOVE, THE COMMITTEE AGREED TO AMEND THE FORCE PROPOSAL ACCORDINGLY.

PROPOSAL 1A12: THE GERMAN AUTHORITIES STATE THAT FOR PERAONNEL AND LOGISTIC REASONS, THEY ARE UNWILLING TO ACCEPT THE PROPOSAL TO INCREASE THE SIZE OF FOUR AWX AND FOUR PHANTOM F-4 SQUADRONS FROM 15 TO 18 UE. HOWEVER, IN VIEW OF THE UNFAVOURABLE BALANCE OF NATO AND WARSAW PACT TACTICAL AND AIR DEFENCE AIRCRAFT IN THE CENTRAL REGION, AND IN VIEW OF THE FACT THAT NO FINANCIAL DIFFICULTIES ARE FORESEEN, THE COMMITTEE RECOMMENDS THAT THIS PROPOSAL BE MAINTAINED, (SUBJECT TO A RESERVATION BY THE FRG AND UNITED STATES.)

END TEXT.

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